



**JOHN G. MORGAN**  
*Comptroller of the Treasury*

## COMPTROLLER OF THE TREASURY

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The comptroller of the treasury is a constitutional officer elected by the General Assembly for a term of two years. State statutes prescribe his duties, the most important of which relate to audit of state and local government entities, and participation in the general financial and administrative management of state government.

The comptroller is a member of the State Building Commission, State Capitol Commission, Board of Claims, Board of Equalization, State Funding Board, Tennessee State School Bond Authority, Tennessee Local Development Authority, Tennessee Housing Development Agency, Board of Standards, Tennessee Consolidated Retirement System Board of Trustees, Tennessee Health Services and Development Agency, Tennessee Student Assistance Corporation, Publications Committee, Public Records Commission, State Insurance Committee, Local Education Insurance Committee, Local Government Insurance Committee, State Library and Archives Management Board, Tennessee Advisory Commission on Intergovernmental Relations, Information Systems Council, Tennessee Competitive Export Corporation, State Trust of Tennessee Board of Directors, Child Care Facilities Corporation, Governor's Council on Health and Physical Fitness, Sports Festivals Incorporated, Utility Management Review Board, Tennessee Commodity Producers Indemnity Corporation, Water and Wastewater Financing Board, Council on Pensions and Insurance, Tennessee Higher Education Commission, Tennessee Baccalaureate Education System Trust, Security for Public Deposit Task Force, and the Tuition Guaranty Fund Board.

### **John G. Morgan (D)**

Comptroller of the Treasury

A native of Middle Tennessee, born January 4, 1952, Nashville, TN. Married to Donna Akin Morgan; two children, Brian and Kevin; Church of Christ; B.S., Austin Peay State University, 1974; graduate work, Louisiana State University, 1974-76; research assistant, Legislative Fiscal Review Committee, 1976-78; research assistant, Department of Finance and Administration, 1978-80; administrative assistant to the state treasurer, 1980-82; assistant director, Bond Finance, comptroller of the treasury, 1982-83; director, Bond Finance, comptroller of the treasury, 1983-87; assistant to the comptroller and director, Bond Finance, January-October 1987; vice-president, director of public finance, Third National Bank, October 1987-February 1989; executive assistant to the comptroller of the treasury, February 1989-January 1999; elected comptroller of the treasury, January 1999 and re-elected by each successive General Assembly; former member of Tennessee Municipal League Risk Management Pool, and Tennessee Municipal Bond Fund.

The Office of Comptroller is organized to carry out its responsibilities as follows:

**Division of Administration: Faye J. Weaver, Staff Assistant; Robert T. Lee, General Counsel; Ann V. Butterworth, Assistant to the Comptroller** — This division provides direction, coordination, and supervision to the various divisions within the comptroller's office and coordinates with the executive branch on statewide issues. Division members represent the comptroller on various boards and commissions in staffing roles and in voting representation.

**Office of Management Services: Charles L. Harrison, Director and Assistant to the Comptroller** — This office provides administrative and support services to the divisions of the comptroller's office in areas of accounting, budgeting, personnel, information systems, and printing. The office assists the comptroller in policy and contract matters and provides staff support as a member of certain boards and commissions, such as the State Building Commission, Board of Standards, Advisory Board for Metro Nashville District Energy System, Information Systems Council, State Emergency Communication Board, and the Local Government Data Processing Corporation. The office provides technical and analytical assistance and management services support in the approval of procurement and contractual matters, as well as many major initiatives undertaken by the state. The office also provides for the following: coordinates the comptroller's budget and the presentation thereof to the General Assembly; coordinates recruitment of professional staff and develops the Affirmative Action Plan for the comptroller's office; provides systems analysis, design, development and implementation, computer operations, data entry, microcomputer support and network support on a centralized basis for all divisions in the comptroller's office; and provides for the coordination in achieving compliance with the Financial Integrity Act.

**Division of State Audit: Arthur A. Hayes, Director** — This division annually audits the *Tennessee Comprehensive Annual Financial Report*, which encompasses all departments, agencies, and units of the state, including those such as colleges, universities, and community service agencies that do not participate in the state's centralized accounting system. To meet the requirements of the Single Audit Act of 1984 and applicable Office of Management and Budget circulars, the division builds upon results of the financial audit to study internal controls used in administering financial assistance programs and to report on compliance with federal and state laws and regulations. These internal controls include those in the computerized accounting and management information systems. The division contracts with the Department of Finance and Administration, Bureau of TennCare, to provide administrative support, review financial information, establish nursing facility rates, and perform reviews for the TennCare program. Performance audits are conducted on a selected and as-needed basis to assist the Joint Government Operations Committee of the General Assembly in carrying out its responsibilities under the Sunset Law. The Division of State Audit maintains the Comptroller's toll-free hot line for reporting fraud, waste, and abuse. Possible fraud involving state assets or operations is investigated by the Special Investigations section. Issues involving possible waste and abuse of state resources and programs are examined by the Waste and Abuse section.

**Division of County Audit: Richard V. Norment, Assistant to the Comptroller; Art Alexander, Director** — This division is responsible for annual audits of all ninety-five counties in the state. The division conducts the audit or may accept an audit conducted by a public accounting firm. Those audits conducted by public accounting firms must meet standards established by the comptroller of the treasury and are monitored in accordance with a four-year monitoring plan that is updated

annually. In addition to certain county governments and most special school districts, there are numerous authorities, boards, commissions, and agencies of county government whose contracts for audit with public accounting firms are approved by this office. The audit reports for these entities and selected audit working papers are reviewed for compliance with generally accepted government auditing standards and reporting requirements. The division provides assistance in resolving problems with financial administration and in answering questions on local governmental matters. Routine advice is provided in the design and installation of accounting systems, and in the maintenance of other accounting records. Division staff conduct reviews of information systems in county government offices. The division conducts reviews of counties participating in the County Correctional Incentive Program. Reviews are conducted of Fraud and Economic Crime Funds, Judicial District Drug Task Force Funds, and other funds the district attorneys general administer in the state's thirty-one judicial districts.

***Division of Municipal Audit: Dennis F. Dycus, Director*** — This division ensures that municipalities, designated school system funds, utility districts, and mental health and government-funded, non-profit agencies are audited as required by state statute. Because the majority of these audits are performed by public accounting firms, the division carries out its responsibilities by approving all audit contracts and systematically reviewing all audit reports and selected audit working papers of contractors for compliance with generally accepted government auditing standards, reporting requirements, and state and federal statutes. When necessary, division personnel perform audits of local selected non-profit agencies and internal control reviews of certain school system and utility district operations. The division investigates and issues reports on allegations of misconduct, fraud or waste in local government, often referring findings to other agencies for appropriate action. Division staff regularly consults with local government officials and independent public accountants concerning federal and state requirements and the accounting, auditing, and reporting standards prescribed by the comptroller.

***Division of Bond Finance: Mary-Margaret Collier, Director*** — This division manages the state debt, including issuance of all bonds and notes and payment of such debt. It performs the financial management functions for both the Clean Water and Safe Drinking Water State Revolving Funds. Monthly, it issues *Investor Updates* as a part of its continuing disclosure obligation. The division serves as staff for the State Funding Board, State School Bond Authority, Tennessee Local Development Authority, and Bond Finance Committee of the Tennessee Housing Development Agency.

***Division of Local Finance: David H. Bowling, Director*** — This division is responsible for approving the budgets and debt obligations of certain local governments; reviewing the statutory bonds for county officials and fiscal officers of school districts and emergency communication districts; approving certain investments authorized for local governments; reporting on plans by municipal electric systems to provide video cable and Internet services; reviewing information forms relating to municipal debt; and otherwise assisting local governments in areas of municipal finance.

***Office of Local Government: Tom Fleming, Director*** — This office provides technical assistance to local governments in redistricting efforts and in establishing precincts; maintains county precinct information; and provides mapping services. In addition, the office provides assistance to the legislature and local governments as needed. The office is also involved in the Tennessee base mapping project.

**Division of Property Assessments: Tom Fleming, Assistant to the Comptroller; David Sherrill, Director** — This division is responsible for assisting local governments in assessment of property for tax purposes throughout the state; monitoring the Statewide Reassessment Program; administering reappraisal grants to counties; conducting the Statewide Biennial Appraisal Ratio Study; coordinating the State Computer Assisted Appraisal System and tax billing materials produced from it; coordinating defense of value appeals at the state level; drafting property ownership maps; and is involved in the Tennessee base mapping project. Under the direction of the State Board of Equalization, this division conducts the Assessor Training Program and prepares assessment guidelines and manuals. This division also administers the Property Tax Relief Program which provides reimbursements to low-income elderly or disabled persons and certain disabled veterans or their surviving spouses.

**Office of State Assessed Properties: Barry M. Murphy, Director** — This office is responsible for the annual appraisal and assessment of all public utility and transportation properties as prescribed in *Tennessee Code Annotated §67-5-1301*, as well as the property tax compliance audit of company records. These assessments are certified to counties, cities, and other taxing jurisdictions for the billing and collection of property taxes. Additional responsibilities have been assigned to the office for administration of the Telecommunications Ad Valorem Tax Reduction Fund as prescribed in *Tennessee Code Annotated §67-6-222*.

**Offices of Research and Education Accountability: Ethel R. Detch, Director** — The Office of Research prepares reports at the request of the comptroller and the General Assembly on various state and local government issues. The office assists the State Funding Board in analyzing the annual economic forecast prepared by the Center for Business and Economic Research; assists the comptroller with preparation of fiscal notes for the Fiscal Review Committee; monitors legislation; and analyzes the budget. The Office of Research also provides general staff support to special legislative committees and commissions. The Office of Education Accountability monitors the performance of Tennessee's elementary and secondary school systems and provides the General Assembly with reports on selected education topics. The office assists the House and Senate education committees and provides the legislature with an independent means to evaluate the effects of increased expenditures in education.

## Comptroller's Staff



**Faye J. Weaver**

Staff Assistant to the Comptroller

Born May 20, 1947, Memphis, TN; B.A. Fisk University, 1967; M.S.S.W. University of Tennessee School of Social Work, Nashville, 1977; previous experience includes service with the Administrative Services Division of the Department of Mental Health, 1977-80; assistant executive director of Tennessee Human Rights Commission, 1980-83; director of Office of Minority Business Enterprise, Department of Economic and Community Development, 1983-85; special agent for Northwestern Mutual Life Insurance Co., 1985-87; appointed staff assistant to the comptroller, February 1987.



**Jackie Gupton**  
*Secretary to the  
Comptroller*



**Robert T. Lee**  
*General Counsel*



**Ann V. Butterworth**  
*Assistant to the  
Comptroller*



**Charles L. Harrison**  
*Director, Management  
Services, Assistant to the  
Comptroller*



**Arthur A. Hayes**  
*Director, State Audit*



**Richard V. Norment**  
*Assistant to the Comptroller*



**Art Alexander**  
*Director, County Audit*



**Dennis F. Dycus**  
*Director, Municipal  
Audit*



**Mary-Margaret  
Collier**  
*Director, Bond Finance*



**David H. Bowling**  
*Director, Local Finance*



**Tom Fleming**  
*Director, Local  
Government, Assistant  
to the Comptroller*



**David Sherrill**  
*Director, Property  
Assessments*



**Barry M. Murphy**  
*Director, Office of State  
Assessed Properties*



**Ethel R. Detch**  
*Director, Offices of  
Research and Education  
Accountability*



**Kelsie Jones**  
*Executive Secretary of  
Board of Equalization*

### Related Boards and Commissions

**State Funding Board** — The board has responsibility for issuing all state general obligation bonds and notes authorized by the General Assembly and administering and accounting for payment of principal and interest on such debt. The board is authorized to establish the state's cash management policy and state funds investment policy and required to comment on the reasonableness of the estimated growth rate of the state's economy as presented in the Tennessee econometric model. Annually, the board conducts public hearings to develop consensus estimates of state revenues as part of the budgetary process. The board receives and reports on certain information received from debt issuers at the primary offering of debt exempt from state taxation and is further authorized to make loans for the relocation of certain utility system distribution lines.

**Tennessee Local Development Authority** — The authority is delegated the responsibility for issuing its bonds and notes to provide funds to make loans to local governments for water and sewer facilities and to make loans for certain other purposes. The authority, in conjunction with the Department of Environment and Conservation, administers the state's Revolving Loan Fund.

**Tennessee State School Bond Authority** — The authority is delegated the responsibility for issuing its bonds and notes to provide funds to make loans to state institutions of higher learning to construct income producing facilities and for reviewing for approval any independent borrowings of the Tennessee Board of Regents and the University of Tennessee. The authority is authorized to issue qualified zone academy bonds to provide funds to make loans to local governments for certain educational projects.

**State Board of Equalization: Kelsie Jones, Executive Secretary** — The board is responsible for assuring constitutional and statutory compliance in assessments of property for *ad valorem* taxes. This responsibility is carried out through: establishment of policies, rules, and manuals governing local assessment practices and training for assessment officials; hearing of appeals from county boards of equalization regarding local assessments; direct review and hearing of appeals regarding central assessments of public utility companies; review of applications for religious, charitable, and related property tax exemptions; review of certified tax rate calculations from jurisdictions undergoing revaluation; and regulation of property tax appeals agents and agent practices. Subsidiary boards appointed by the state board for intermediate review are the Assessment Appeals Commission and the Taxpayer Agent Regulatory Panel.



**William R. Snodgrass (D)**

**Comptroller of the Treasury Emeritus**

Born Sept. 15, 1922, White County, TN. Married to the former Faye Birdwell of Gallatin; three children; nine grandchildren; Christian Church; graduate of David Lipscomb College, Nashville, 1942; attended University of Pennsylvania; B.S. in Accounting, University of Tennessee, 1947; graduate work at University of Tennessee; served in U.S. military forces, 1943-46; appointed research assistant, Bureau of Business Research, University of Tennessee, 1947; consultant on municipal accounting and finance, Municipal Technical Advisory Service, University of Tennessee, 1951; appointed director of Budget and director of Local Finance for state of Tennessee, 1953; elected comptroller of the treasury, January 1955 and re-elected by each successive General Assembly until retirement in 1998; member of the Association of Government Accountants, National Conference of State Legislatures, Council of State Governments, Government Finance Officers Association, National Association of State Auditors, Comptrollers and Treasurers; served on executive committee of National Legislative Conference, 1970-74, and held position as staff chairman, 1973-74; served on executive committee of National Conference of State Legislatures, 1974-75; served on executive committee of National Association of State Auditors, Comptrollers and Treasurers, 1975-80 and as president, 1978-79; served on executive board of Municipal Finance Officers Association, 1980-83; recipient of Outstanding Municipal Performance Audit Award from Council on Municipal Performance, 1980; Donald L. Scantlebury Memorial Award for Distinguished Leadership in Financial Management from Joint Financial Improvement Program, 1988; Distinguished Leadership Award from Association of Government Accountants, 1988; Award for Excellence in Governmental Auditor Training Seminars from Government Finance Officers Association, 1988; served on the board of trustees of the Financial Accounting Foundation, 1990-95. Comptroller of the treasury emeritus, January 1999-present.