

**RULES
OF
THE TENNESSEE SPORTS WAGERING COUNCIL**

**CHAPTER 1350-05
RULES RELATED TO THE FANTASY SPORTS ACT**

TABLE OF CONTENTS

1350-05-.01	Purpose and Scope	1350-05-.08	Player Funds and Required Reserve
1350-05-.02	Definitions	1350-05-.09	Account Monitoring to Prevent Misuse
1350-05-.03	Initial Application for Licensure	1350-05-.10	Certain State Employees Prohibited from Playing
1350-05-.04	Renewal Application for Licensure		
1350-05-.05	Approval of Licensure	1350-05-.11	Annual Reporting and Audits
1350-05-.06	Registration of Players/Know Your Customer Requirements	1350-05-.12	Schedule of Range of Civil Penalties for Violations of the Fantasy Sports Act
1350-05-.07	Player Account Activity	1350-05-.13	Additional Authorized Fees

1350-05-.01 PURPOSE AND SCOPE.

These rules are promulgated for the purpose of implementing the Fantasy Sports Act and for providing additional guidance to the fantasy sports industry and Tennessee consumers with regard to the operation of fantasy sports contests within the State of Tennessee and/or for the use of Tennessee citizens. These rules are also promulgated for the purpose of establishing appropriate fees for the application, licensure, and civil penalty components of the Fantasy Sports Act. These rules shall apply to fantasy sports contests only when an entry fee is paid by a fantasy sports player for participation in a fantasy sports contest.

Authority: T.C.A. § 4-49-201. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.02 DEFINITIONS.

As used in these rules, the following terms are defined as follows:

- (1) “Adjusted revenue” means the amount equal to the total entry fees collected from all players (regardless of the players’ location) entering the fantasy sports contest less winnings paid to players in the contest, for the fantasy sports operator’s most recent fiscal year.
- (2) “Attorney General and Reporter” or “Attorney General” means the Attorney General and Reporter of the State of Tennessee or his or her authorized designee.
- (3) “Auto draft” means athlete selection offered by a fantasy sports operator that does not involve any input or control by a player.
- (4) “Beginning player” means any player who has entered fewer than fifty-one (51) contests offered by a single fantasy sports operator, and who has not qualified as a highly experienced player.
- (5) “Clearly and conspicuously” means:
 - (a) To disclose in such a way that the disclosure is made through the same means through which the communication is presented.
 - (b) Requires that if the communication is visual, the disclosure is placed in close proximity to relevant claims, expressed in clear and plain language and syntax, and the size, contrast, location, and other characteristics stand out from other visual elements so that the disclosure is prominently displayed and unavoidable.

(Rule 1350-05-.02, continued)

- (c) Requires that the disclosure is repeated if necessary and is visible for a sufficient duration.
 - (d) Requires that if the communication is audio, the disclosure is presented at adequate volume and cadence, and
 - (e) Requires that the disclosure is made before the consumer makes a decision to accept an offer.
- (6) “Daily fantasy sports contest” is any fantasy sports contest other than a season-long fantasy sports contest, as defined herein.
- (7) “Entry fee” means any valuable consideration including, but not limited to, cash or a cash equivalent, that a fantasy sports operator requires in order to participate in a fantasy sports contest.
- (8) “Fantasy sports contest”
 - (a) Means:
 - 1. An online simulated game in which players are subject to an entry fee to assemble imaginary teams of athletes;
 - 2. Players are offered an award or prize made known to the players in advance of the online simulated game; and
 - 3. The winning outcome of which reflects in part the relative knowledge and skill of the participants and is determined predominantly by the accumulated statistical results of the performance or finishing position of athletes in underlying amateur or professional competitions; and
 - (b) Does not include:
 - 1. A contest in which the operator allows the players to auto draft athletes or to choose between pre-selected teams of athletes;
 - 2. A contest that offers or awards a prize to the winner of, or athletes in, the underlying competition itself; and
 - 3. A contest where the winning outcome is based on the score, point spread, or any performance or performances of any single actual team or combination of teams or solely on any single performance of an athlete or participant in any single actual event.
- (9) “Fantasy sports contest platform” means any online method by which access to a fantasy sports contest is provided, including, but not limited to a website, smart phone application, or other application providing access to a fantasy sports contest.
- (10) “Fantasy sports operator” means a person that offers fantasy sports contests through an online digital platform.
- (11) “Fantasy sports operator contractor” means any person or entity who works pursuant to an independent contract with a fantasy sports operator and who has access to nonpublic portions of the fantasy sports operator’s office, the fantasy sports operator’s nonpublic computer network, or the fantasy sports operator’s proprietary information that may affect how the fantasy sports contest is played.

(Rule 1350-05-.02, continued)

- (12) “Highly experienced player” means a person who has either:
 - (a) Entered more than five hundred (500) contests offered by a single fantasy sports operator; or
 - (b) Won more than five (5) fantasy sports prizes where the total value of the prizes is two thousand five hundred dollars (\$2,500) or more.
- (13) “Knowingly” means to have known or should have known.
- (14) “Minor” means any person under eighteen (18) years of age.
- (15) “Person” has the same meaning as defined in T.C.A. § 47-18-103.
- (16) “Player” means a person who participates in a fantasy sports contest offered by a fantasy sports operator.
- (17) “Private contest” means a fantasy sports contest established among players known to each other and the terms and any prize of which are not established by a fantasy sports operator.
- (18) “Prize” means a prize, award, incentive, promotion, or anything of value, including, but not limited to, money, contest credits, merchandise, or admission to another fantasy sports contest.
- (19) “Resident percentage” means, for each fantasy sports contest, the percentage, rounded to the nearest tenth of a percent (0.1%), of the total entry fees collected from Tennessee consumers divided by the total entry fees collected from all players, regardless of the players’ location, of the fantasy sports contest.
- (20) “Script” means a list of commands that a fantasy-sports-related computer program can execute and that are created by players, or by third parties for the use of players, to automate processes on a fantasy sports contest platform.
- (21) “Season-long fantasy sports contest” means a fantasy sports contest offered by a fantasy sports operator that is conducted over an entire sports season.
- (22) “Tennessee consumer” means a consumer located in this state at the time the person enters a fantasy sports contest.

Authority: T.C.A. §§ 4-49-201, 4-49-202, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.03 INITIAL APPLICATION FOR LICENSURE.

- (1) Application information. Any person seeking to be a licensed fantasy sports operator shall submit an application to the Sports Wagering Council, using a form available from the Sports Wagering Council, with the following information:
 - (a) Name. The name of the applicant.
 - (b) Primary contact. The designated contact person for the applicant, a telephone number, address, and email address for that contact.
 - (c) Location. The physical address of the applicant's principal place of business.

(Rule 1350-05-.03, continued)

- (d) Disclosure of ownership. To the extent the information is within the control of the fantasy sports operator, a complete disclosure of the true ownership of the fantasy sports operator as follows:
1. For limited liability companies (hereinafter, "LLC"), including professional LLCs, provide the full name, address, and telephone number of each member of the LLC having an ownership interest of five percent (5%) or more of the LLC. If the member is not a natural person, disclose the true ownership of the member (and successive levels of ownership, if necessary) until a natural person or another corporate entity is disclosed. If another corporate entity is disclosed, provide a complete disclosure of that corporate entity's ownership in accordance with the specific rules for that entity contained herein (and successive levels of ownership, if necessary).
 2. For general, limited, or limited liability partnerships, provide the full name, address, and telephone number of each partner having an ownership interest of five percent (5%) or more of the partnership. If the partner is not a natural person, disclose the true ownership of the partner (and successive levels of ownership, if necessary) until a natural person, or another corporate entity, is disclosed. If another corporate entity is disclosed, provide a complete disclosure of that corporate entity's ownership in accordance with the specific rules for that entity contained herein (and successive levels of ownership, if necessary).
 3. For a corporation, provide the full name, address, and telephone number of any natural person or entity having an ownership interest of five percent (5%) or more of the outstanding shares of the corporation. If a corporate entity is disclosed, provide a complete disclosure of that corporate entity's ownership in accordance with the specific rules for that entity contained herein (and successive levels of ownership, if necessary).
 4. The intent of this rule is to require, to the fullest extent that the individual or corporate structure of an applicant allows, disclosure of names of individual natural persons who have a significant ownership interest in a fantasy sports operator.
- (e) Criminal record. The applicant's criminal record, if any, as specified below:
1. Information regarding the criminal record, if any, of the following individuals, if those individuals are involved in the day-to-day management of fantasy sports contests and/or operations, and as applicable to the entity's corporate structure:
 - (i) Each partner of a partnership holding five percent (5%) or more of the partnership;
 - (ii) Each member of a limited liability company holding five percent (5%) or more of the LLC;
 - (iii) Each director and officer of a non-publicly held corporation;
 - (iv) Each director and officer of a publicly held corporation, and/or operations; and
 - (v) Each stockholder of five percent (5%) or more of a corporation.
 2. An applicant, and the individuals identified in subpart (e)1. above, shall have a duty to disclose on the application whether they have been convicted of a crime (other than traffic violations and convictions that have been expunged), and if so, the

(Rule 1350-05-.03, continued)

- nature of the crime, the date, place of the conviction, and the legal disposition of the case.
3. An applicant, and the individuals identified in subpart (e)1. above, shall obtain a criminal background check (an "Identity History Summary") from the Federal Bureau of Investigation. The applicant must submit, with its application, either the completed Identity History Summary, or documentation showing that the Identity History Summary was requested prior to submitting the application.
 4. Evidence of an applicant's (including any of the individuals identified in subpart (e)1. above) conviction or plea of guilty or nolo contendere for a felony, or a misdemeanor involving fraud, dishonesty, breach of trust, gambling, or moral turpitude, within the ten (10) years prior to the date of application shall be grounds for denial of an application.
- (f) Interest in other fantasy sports operators. Disclosure of any ownership interest held by (as applicable in accordance with the corporate structure of the entity) a policy making manager, a partner of a partnership, a member of a limited liability company, a director or officer of a corporation, a stockholder of five percent (5%) or more of a corporation, in any fantasy sports operator, or any entity previously or currently licensed by another entity that licenses fantasy sports operators or similar entities.
 - (g) Description of operations. A description and address of any physical facility operated by the fantasy sports operator, if any, in this state, the number of employees, and the nature of the facility's business.
 - (h) Information regarding player deposits.
 1. The applicant's policies and procedures for limiting each player to one continuous and active account.
 2. The applicant's policies and procedures for limiting individual player deposits to no more than two thousand five hundred dollars (\$2,500) per month.
 3. The applicant's policies and procedures for temporarily or permanently increasing a player's deposit limit, at the request of the player, to an amount above two thousand five hundred dollars (\$2,500) per month.
 - (i) Information and documentation regarding the reserve, segregated accounts, or Escrow Fund Account established pursuant to Rule 1350-05-.08(2).
 - (j) Information regarding verification of identity. A copy of the policies and procedures adopted to verify the identity of players seeking to establish accounts.
 - (k) Confirmation of tax clearance. A certificate of tax clearance issued by the Commissioner of the Tennessee Department of Revenue which states that the applicant is current on all taxes, fees, and penalties to the satisfaction of the Commissioner; or a statement that the applicant has no current obligation to the Commissioner because it is a newly registered entity in Tennessee.
 - (l) Confirmation of registration with the Division of Business and Charitable Organizations. A statement that the applicant is registered with the Secretary of State's Division of Business and Charitable Organizations, and the applicant's control number issued by the Division of Business and Charitable Organizations.

(Rule 1350-05-.03, continued)

- (m) Financial information. The fantasy sports operator shall provide the following initial financial information:
 - 1. The total amount of adjusted revenue earned by the fantasy sports operator for the prior fiscal year.
 - 2. A calculation of the resident percentage for the prior fiscal year.
 - 3. The total amount of all winnings earned by fantasy sports players (including non-Tennessee consumers) for the prior fiscal year.
 - 4. Audited financial statements prepared in accordance with the attestation standards established by the American Institute of Certified Public Accountants for the most recent completed fiscal year and audited or unaudited financial statements for the most recent completed fiscal quarter.
 - 5. The Sports Wagering Council may inquire regarding additional financial information, or seek additional financial documentation, within his or her discretion.
- (n) Information and documents concerning operational compliance.
 - 1. The applicant's policies and procedures related to the prevention of minor participation in fantasy sports contests.
 - 2. The applicant's policies and procedures related to advertisements, including the applicant's policies and procedures related to accurate representations concerning chances of winning and the number of persons winning.
 - 3. The applicant's policies and procedures related to the applicant's compliance with the Federal Trade Commission, Guides Concerning Use of Endorsements and Testimonials in Advertising, compiled in 16 CFR § 255.
 - 4. The applicant's policies and procedures relating to assistance available to problem gamblers.
 - 5. The applicant's policies and procedures relating to implementation and enforcement of self-limitations and self-exclusions requested by players.
 - 6. The applicant's policies and procedures related to protection of player deposits, including policies and procedures related to the following:
 - (i) Prevention of unauthorized withdrawals from player accounts by fantasy sports operators or others;
 - (ii) Reporting and responding to complaints by a player regarding the handling of a player's account; and
 - (iii) Closure of player accounts.
 - 7. The applicant's policies and procedures related to account monitoring to prevent misuse of accounts, including policies and procedures related to the following:
 - (i) Detection and prevention of misuse of proxy services;
 - (ii) Location verification;

(Rule 1350-05-.03, continued)

- (iii) Prevention of the use of unauthorized scripts; and
 - (iv) Prevention of the use of pre-selected teams.
- 8. The applicant's policies and procedures related to the prevention of unauthorized play by the following individuals:
 - (i) Fantasy sports operator employees, fantasy sports operator contractors, and any spouse, children, or parents of any sports operator employee or contractor.
 - (ii) Professional or amateur athletes whose individual statistics or performance may be used to determine any part of the outcome of a fantasy sports contest; and
 - (iii) Any sports agent, team employee, referee, or league official associated with any athletic competition that is the subject of fantasy sports contests.
- 9. The applicant's policies and procedures relating to fantasy sports contests for beginning players, including policies and procedures related to the following:
 - (i) Explanation of contest play;
 - (ii) Identification of highly experienced players, including symbols or other identification used;
 - (iii) Recommending beginning player only contests and low cost private contests;
 - (iv) Percentage of contests open only to beginning players and that exclude highly experienced players;
 - (v) Prevention of access by highly experienced players to beginner player contest directly or through a proxy; and
 - (vi) Suspension of accounts of highly experienced players who participate in contests for beginning players only.
- 10. The applicant's policies and procedures relating to the locking of fantasy sports contests.
- 11. The applicant's policies and procedures relating to the restriction of the number of entries per fantasy sports contest per player.
- (2) The application shall be signed by an officer or director, member, or partner, as applicable in accordance with the fantasy sports operator's corporate structure.
- (3) The applicant shall submit a nonrefundable application fee in the form of a check made payable to the Sports Wagering Council in the amount of three hundred dollars (\$300). Review of the applicant's application will not begin until receipt of the application fee.
- (4) The application, supporting documentation, and fee may be hand delivered or mailed to the Office of the Sports Wagering Council, Attn: Director; at 312 Rosa L. Parks Blvd., 8th Floor, Nashville, Tennessee 37243.

(Rule 1350-05-.03, continued)

Authority: T.C.A. §§ 4-49-201 and 4-49-212(a). **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.04 RENEWAL APPLICATION FOR LICENSURE.

- (1) Any person seeking to renew an application to be a licensed fantasy sports operator shall submit a renewal application, in accordance with T.C.A. § 4-49-208(d) and Rule 1350-05-.05, in a form available from the Sports Wagering Council, no later than forty-five (45) days prior to the expiration of the prior year's license, containing the following information:
 - (a) All information required in an initial application, as set forth in Rule 1350-05-.03 except for the following:
 1. Identity History Summary from the Federal Bureau of Investigation for individuals who have previously submitted criminal background reports as part of the application process and who have not self-disclosed any new criminal history; and
 2. Financial statements required by Rule 1350-05-.03(1)(m)4.
- (2) The application shall be signed by an officer or director, member, partner, or individual otherwise authorized by the organization, as applicable in accordance with the fantasy sports operator's corporate structure.
- (3) The applicant shall submit a nonrefundable renewal application fee in the form of a check in the amount of three hundred dollars (\$300) made payable to the Sports Wagering Council. Review of the applicant's renewal application will not begin until receipt of the application fee.
- (4) The renewal application, supporting documentation and fee may be hand delivered or mailed to the Office of the Sports Wagering Council, Attn: Director, at 312 Rosa L. Parks Blvd., 8th Floor, Nashville, Tennessee 37243.

Authority: T.C.A. §§ 4-49-201, 4-49-208, 4-49-212, and 4-49-212(a). **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.05 APPROVAL OF LICENSURE.

- (1) The Sports Wagering Council shall review each license application and renewal application received and either approve or deny the application within thirty (30) days of receipt of a fully completed application, as determined by the Sports Wagering Council. The Sports Wagering Council has the discretion to approve or deny the application based on the adequacy of the information submitted and will notify the designated contact person of his or her decision by certified mail.
- (2) Each license shall expire on the last day of the twelfth month following its issuance and shall become invalid on that date unless renewed.
- (3) If the license, or renewal license, is granted, the licensee must remit payment in accordance with the following schedule, within ten (10) days of receipt of the notification letter approving the application or renewal application.
 - (a) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$2,000,000.....\$75,000.
 - (b) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$1,000,000 but less than \$2,000,000..... \$50,000.

(Rule 1350-05-.05, continued)

- (c) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$500,000 but less than \$1,000,000..... \$22,500.
- (d) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$100,000 but less than \$500,000..... \$10,000.
- (e) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$50,000 but less than \$100,000..... \$5,000.
- (f) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, equal to or greater than \$10,000 but less than \$50,000..... \$2,500.
- (g) For fantasy sports operators with annual adjusted revenue, multiplied by the resident percentage, less than \$10,000.....\$1,000.
- (4) Payments will be accepted in the form of a check made payable to the Sports Wagering Council.
- (5) License fees are nonrefundable.

Authority: T.C.A. §§ 4-49-201, 4-49-208, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.06 REGISTRATION OF PLAYERS/KNOW YOUR CUSTOMER REQUIREMENTS.

- (1) Registration. Before allowing a player to create an account, including for free play, a fantasy sports operator must collect:
 - (a) The name of the individual; and
 - (b) The individual's date of birth showing the individual is 18 years of age or older.
- (2) Deposits and withdrawals. No player shall be permitted to deposit or withdraw any funds until the individual has conducted the Identity Verification required by Rule 1350-05-.06(4) and provided the following information:
 - (a) The physical address where the individual resides; and
 - (b) Any other information required by the fantasy sports operator to independently verify the identity of the player making a deposit or withdrawal.
- (3) Single account.
 - (a) A fantasy sports operator shall limit each player to one active and continuously used account in accordance with T.C.A. § 4-49-203(b)(7)(C). Fantasy sports operators shall implement rules and clearly and conspicuously publish procedures to terminate all accounts of any player that establishes or seeks to establish more than one username or more than one account, whether directly or by use of another person as a proxy.
 - (b) The fantasy sports operator may allow a fantasy sports player that establishes or seeks to establish more than one username or more than one account, for one time only, to

(Rule 1350-05-.06, continued)

retain one account provided that the fantasy sports operator investigates and makes a good faith determination that the fantasy sports player's conduct was not intended to obtain a competitive advantage. A player who has established more than one username or account will not be entitled to retain any winnings earned from any account during the time period that more than one username or account is active.

- (c) If a fantasy sports player is allowed to retain one account in accordance with subdivision (b) above and subsequently establishes or attempts to establish another account, the fantasy sports operator, upon discovery of the duplicative account or attempt, must terminate the player's account and prohibit that player from establishing or seeking to establish a new account for a period of two years.
- (4) Identity verification. A fantasy sports operator shall use commercially and technologically reasonable means to independently verify the identity of the individual making a deposit or a withdrawal. Third-party entities may be used to verify the identity of a player.
- (a) If a fantasy sports operator determines that the information provided by a player to make a deposit or process a withdrawal is inaccurate or incapable of verification, or violates its policies and procedures, the fantasy sports operator shall, within ten days, require the submission of additional information that can be used to verify the identity of the player.
 - (b) If such information is not provided or does not result in verification of the player's identity, the fantasy sports operator shall:
 - 1. Immediately suspend the player's account and not allow the player to participate in any further fantasy sports contests;
 - 2. Retain any winnings attributable to the player;
 - 3. Refund the balance of deposits made to the account to the source of such deposit or by issuance of a check; and
 - 4. Deactivate the account.
 - (c) Prior to verification of the player's identity in accordance with this rule, the player shall not be permitted to make deposits or withdraw funds from his or her account.
- (5) Username and password. A player must be provided with (or create) an electronic identifier such as a digital certificate or an account description and a password to log into an account on a fantasy sports contest platform.
- (a) The fantasy sports operators must allow players to change their passwords and should remind them to do so on a regular basis.
 - (b) Where a player has forgotten his or her password, the fantasy sports operator must provide a secure process for the reauthentication of the player and the retrieval and/or resetting of the password. Any and all processes for dealing with lost player user IDs or passwords must be clearly described to the player and sufficiently secure.
 - (c) When a player logs into the fantasy sports platform, either the most recent time and date of login must be displayed, or the player must be able to access information listing the time and date of any contest entries and any withdrawals or deposits that have taken place in his or her account the last 30 days.
 - (d) Each fantasy sports contest must have a unique identifier assigned by the fantasy sports operator which distinguishes entries into that contest from entries into other contests.

(Rule 1350-05-.06, continued)

- (6) Minors prohibited. Only players age 18 and over may participate in fantasy sports contests.
 - (a) A fantasy sports operator must deny account registration to any person who enters a birthdate which indicates that he or she is a minor.
 - (b) A fantasy sports operator shall implement commercially and technologically reasonable procedures to prevent access to fantasy sports contests by minors on its fantasy sports platform, including but not limited to independent verification of age using information obtained from independent sources outside of the player seeking to open an account. Third-party services may be used to verify the age of a player; and
 - (c) A fantasy sports operator shall clearly and conspicuously display, on web pages that are accessed prior to registering for a fantasy sports contest, a statement that it is illegal for persons under the age of 18 to engage in fantasy sports contests in Tennessee. This statement must be clearly and conspicuously displayed by the fantasy sports operator.
- (7) Player affirmations. Fantasy sports operators must include the following provisions in any Terms of Service or Terms of Use:
 - (a) That the information provided to the operator by the individual to register is accurate;
 - (b) That the individual has been informed, and acknowledges, that as an authorized player he or she is prohibited from allowing any other person access to or use of their fantasy sports player account; and
 - (c) That the individual acknowledges that his or her account activity and winnings may be disclosed to the Sports Wagering Council, the Department of Revenue and any other applicable state or federal entities.

Authority: T.C.A. §§ 4-49-201, 4-49-203, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.07 PLAYER ACCOUNT ACTIVITY.

- (1) Amount of monthly deposits. No new player shall be permitted to deposit more than two thousand five hundred dollars (\$2,500), of cash or a cash equivalent, per month with a fantasy sports operator unless the player demonstrates that he or she should be entitled to increase his or her monthly deposit limits in accordance with these rules and the published rules of the fantasy sports operator.
 - (a) No player shall be granted an increase in his or her deposit limit prior to verification of their identity in accordance with these rules.
 - (b) No player who is classified as a beginning player shall be allowed to request an increase in their deposit limit.
 - (c) In order to be eligible for a deposit limit increase, a player must demonstrate, to the fantasy sports operator's reasonable satisfaction, that he or she qualifies for an increase under policies and procedures established by the fantasy sports operator, based on the player's annual income or net worth.
 - (d) Fantasy sports operators shall establish and publish reasonable procedures for increasing a player's deposit limit, but in no circumstances shall such deposit limits be increased unless the player has an annual income of more than \$150,000 (or \$300,000 jointly with a spouse) or financial net worth greater than \$500,000, calculated as follows:

(Rule 1350-05-.07, continued)

1. Any individual whose net worth, or joint net worth with that individual's spouse, exceeds five hundred thousand dollars (\$500,000).
 - (i) For purposes of calculating net worth under this subsection, the individual's primary residence shall not be included as an asset;
 - (ii) Indebtedness that is secured by the individual's primary residence, up to the estimated fair market value of the primary residence at the time of the request for account increase, shall not be included as a liability (except that the amount of such indebtedness outstanding at the time of the request for account increase exceeds the amount outstanding sixty (60) days before such time, other than as a result of the acquisition of the primary residence, the amount of such excess shall be included as a liability); and
 - (iii) Indebtedness that is secured by the individual's primary residence in excess of the estimated fair market value of the primary residence at the time of the request for account increase shall be included as a liability.
 2. Any individual who had an individual gross income in excess of one hundred fifty thousand dollars (\$150,000) in each of the two (2) most recent years, or joint income with that individual's spouse in excess of three hundred thousand dollars (\$300,000) in each of those years and has a reasonable expectation of reaching the same income level in the current year.
- (2) Enforcement of self-exclusion. A fantasy sports operator must take all reasonable steps to immediately refuse service to or otherwise enact appropriate restrictions that prevent an individual who has set limitations in accordance with T.C.A. § 4-49-205(a)(12) from entering fantasy sports contests. These policies and procedures include, without limitation, the following:
- (a) The maintenance of a registry of those individuals who have self-imposed limitations on their account, including the name, address, and account details of individuals who have self-imposed restrictions on their account;
 - (b) The closing of the player's account held by the individual who has self-excluded;
 - (c) Employee training to ensure enforcement of these policies and procedures;
 - (d) Provisions precluding an individual who has self-excluded from being allowed to again engage in fantasy sports contests until a reasonable amount of time of not less than thirty (30) days has passed since the individual self-excluded; and
 - (e) Fantasy sports operators shall take all reasonable steps to prevent any marketing material from being sent to an individual who has self-excluded.
- (3) Recordkeeping requirements. The fantasy sports operator shall maintain the following records, for a period of five (5) years, beginning with the date each player account was created, and make these records available for inspection at the request of the Sports Wagering Council or the Attorney General and Reporter:
- (a) The date of each fantasy sports contest played;
 - (b) The classification of the player, i.e., beginning or highly experienced;
 - (c) The entry fee paid for each fantasy sports contest played;

(Rule 1350-05-.07, continued)

- (d) The prize, if any, awarded for each fantasy sports contest played;
- (e) All deposits and withdrawals made from each account; and
- (f) The date and description of any self-imposed limitation taken by any player.

Authority: T.C.A. §§ 4-49-201, 4-49-203, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.08 PLAYER FUNDS AND REQUIRED RESERVE.

- (1) Player funds.
 - (a) A fantasy sports operator shall not allow a player to transfer funds from one player account to any other player account through its fantasy sports contest platform.
 - (b) After a player's identity has been verified, a player must be allowed to withdraw funds maintained in his or her active account. Such requests must be honored within five (5) business days of the request, unless the fantasy sports operator believes in good faith that the player engaged in either fraudulent conduct or other conduct that would put the fantasy sports operator in violation of the law, in which case the fantasy sports operator may decline to honor the request for withdrawal for a reasonable investigatory period until its investigation is resolved, provided that it gives notice to the player of the nature of the investigation of the account. If an identity-verified player seeks to make a withdrawal from a deactivated or otherwise inactive account, the fantasy sports operator shall follow its policies and procedures from processing such withdrawal requests in a commercially reasonable time. For purposes of this provision, a request for withdrawal will be considered honored if it is processed by the fantasy sports operator notwithstanding a delay by a payment processor, credit card issuer, or the custodian of a financial account.
 - (c) A fantasy sports operator shall not allow a player's account to be overdrawn unless caused by payment processing issues outside of the control of the fantasy sports operator.
 - (d) A fantasy sports operator shall neither extend credit to a player nor allow the deposit of funds into an account that is derived from the extension of credit by affiliates or agents of the operator. For purposes of this subsection, credit shall not be deemed to have been extended where, although funds have been deposited into an account, the operator is awaiting actual receipt of such funds in the ordinary course of business.
- (2) Protection of player funds and required reserve. Funds held in player accounts and all funds constituting prize funds owed, or that may be owed based on contest participation, to player accounts of Tennessee consumers shall be protected in one of the following ways: (a) the creation and maintenance of a reserve as set forth in Rule 1350-05-.08(2)(a); (b) by deposit in a special purpose segregated account that is maintained and controlled by a properly constituted corporate entity as set forth in Rule 1350-05-.08(2)(b); or (c) by deposit in a qualified escrow account as set forth in Rule 1350-05-.08(2)(c).
 - (a) Reserve. A fantasy sports operator may maintain a reserve in the form of cash, cash equivalents, payment processor reserves and receivables, an irrevocable letter of credit, a bond, or a combination thereof to protect player funds.
 - 1. The amount of the reserve shall be equal to, at a minimum, the sum of all authorized players' funds held in player accounts of Tennessee consumers for use

(Rule 1350-05-.08, continued)

- in fantasy sports contests plus all prize funds that are owed, or that may be owed based on contest participation by Tennessee consumers, until payment is made on the prize.
 - 2. The reserve agreements must reasonably protect the reserve against claims of the operator's creditors other than the authorized players for whose benefit and protection the reserve is established, and must provide that:
 - (i) The reserve is established for the benefit and protection of authorized players to the extent the fantasy sports operator holds money in player accounts for players.
 - (ii) The reserve must not be released, in whole or in part, except upon written instruction or approval of the Sports Wagering Council. The reserve must be available within sixty (60) days of the written demand or written instruction. If the reserve is released to the Sports Wagering Council, he or she may interplead the funds in the Davidson County Chancery Court for distribution to the authorized players for whose protection and benefit the account was established and to other such persons as the court determines are entitled thereto, or shall take such other steps as necessary to affect the proper distribution of the funds, or may do both.
 - (iii) The fantasy sports operator may receive income accruing on the reserve, without obtaining permission from the Sports Wagering Council.
 - (iv) The fantasy sports operator has no interest in or title to the reserve.
 - (v) Tennessee law and this section govern the agreements and the operator's interest in the reserve and income accruing on the reserve.
 - 3. If the reserve is maintained in the form of cash, cash equivalent, or an irrevocable letter of credit, it must be held or issued by a federally insured financial institution. If the reserve is maintained in the form of a bond, it must be written by a bona fide insurance carrier. Reserves in the form of cash, cash equivalent, and irrevocable letter of credit must be established pursuant to a written agreement between the fantasy sports operator and the financial institution or insurance carrier, but the fantasy sports operator may engage an intermediary company or agent to deal with the financial institution or insurance carrier, in which event the reserve may be established pursuant to written agreements between the fantasy sports operator and the intermediary, and the intermediary and the financial institution or insurance carrier.
 - 4. The proposed reserve arrangement is not effective for purposes of complying with Rule 1350-05-.08(2) until the Sports Wagering Council's approval has been obtained.
 - 5. The reserve arrangement agreements may be amended only with the prior written approval of the Sports Wagering Council.
- (b) Special purposes segregated account with a separate corporate entity. A fantasy sports operator may establish a special purpose segregated account that is maintained and controlled by a properly constituted corporate entity that is not the fantasy sports operator and whose governing board includes one or more corporate directors who are independent of the fantasy sports operator and of any corporation related to or controlled by the fantasy sports operator.

(Rule 1350-05-.08, continued)

1. The special purpose segregated account with a separate corporate entity must hold, at a minimum, the sum of all authorized player funds held in player accounts of Tennessee consumers for use in fantasy sports contests, plus all prize funds that are owed or that may be owed, based on contest participation by Tennessee consumers, until payment is made on the prize.
2. The special purpose segregated account must reasonably protect the funds against claims of the operator's creditors other than the authorized players for whose benefit and protection the special purpose segregated fund is established, and must provide that:
 - (i) The segregated account is established for the benefit and protection of authorized players.
 - (ii) The fantasy sports operator may receive income accruing on the segregated account. However, the fantasy sports operator has no interest in or title to the segregated account.
 - (iii) The funds in the segregated account held for the benefit of Tennessee consumers may only be distributed for the following:
 - (I) To the fantasy sports operator for payment to players upon completion of fantasy sports contests or otherwise for the reconciliation of player accounts;
 - (II) For income earned on the account, to the fantasy sports operator;
 - (III) To the Sports Wagering Council in the event that the fantasy sports operator's license expires, is surrendered, or is otherwise revoked, the Sports Wagering Council may interplead the funds in the Davidson County Chancery Court for distribution to the authorized players for whose protection and benefit the account was established and to other such persons as the court determines are entitled thereto, or shall take such other steps as necessary to affect the proper distribution of funds, or may do both; or
 - (IV) As authorized in writing in advance by any agreement approved by the Sports Wagering Council.
3. The corporate entity must require a unanimous vote of all corporate directors to file bankruptcy.
4. The corporate entity must obtain permission from the Sports Wagering Council prior to filing bankruptcy or entering into receivership.
5. The corporate entity must have articles of incorporation that prohibit commingling of funds with that of the fantasy sports operator except as necessary to reconcile the accounts of players with sums owed by those players to the fantasy sports operator.
6. The corporate entity must be restricted from incurring debt other than to fantasy sports players pursuant to the rules that govern their accounts for contests.
7. The corporate entity must be restricted from taking on obligations of the fantasy sports operator other than obligations to players pursuant to the rules that govern their accounts for contests.

(Rule 1350-05-.08, continued)

8. The corporate entity must be prohibited from dissolving, merging or consolidating with another company (other than a special purpose corporate entity established by another fantasy sports operator that meets the requirements of this section) while there are unsatisfied obligations to fantasy sports players.
- (c) A fantasy sports operator who solely operates season-long fantasy sports contests may establish a qualified escrow fund account for the benefit and protection of players' funds. This account will be maintained by a financial institution approved by the Sports Wagering Council.
1. The fantasy sports operator must enter into and execute an escrow fund agreement, the form for which is available from the Sports Wagering Council.
 2. The fantasy sports operator shall deposit in the escrow fund account the sum of all players' funds held in players' accounts belonging to Tennessee consumers for use in fantasy sports contests plus all prize funds that are owed, or may be owed, based on contest participation by Tennessee consumers, until payment is made on the prize.
 3. All funds held in the escrow fund account shall be held, invested, and disbursed in accordance with the terms and conditions of the escrow fund agreement upon approval of the Sports Wagering Council.
 4. The escrow fund agreement allows distribution of funds, and any income thereon, under very limited circumstances, and only upon express approval of the Sports Wagering Council for the following:
 - (i) Distribution to the fantasy sports operator for payment to players upon completion of fantasy sports contests up to a maximum of four (4) times per year.
 - (ii) To the Sports Wagering Council in the event that the fantasy sports operator's license expires, is surrendered, or is otherwise revoked. The Sports Wagering Council may interplead the funds in the Davidson County Chancery Court for distribution to the authorized players for whose protection and benefit the reserve was established and to other such persons as the court determines are entitled thereto, or shall take such other steps as are necessary to affect the proper distribution of the funds, or may do both.
 - (iii) To allow for the distribution of income to the fantasy sports operator.
 5. The escrow fund account shall be available only to those fantasy sports operators who operate season-long fantasy sports contests that would require access to their escrow fund account for payment of claims no more than four (4) times per year.
- (d) Each fantasy sports operator shall submit to the Sports Wagering Council all information and copies of documents verifying its proposed arrangements pursuant to Rule 1350-05-.08(2), including copies of the agreement described herein. The Sports Wagering Council shall determine whether the agreements and arrangements satisfy the purposes and requirements of this section, may require appropriate changes, or withhold approval if they do not, and shall notify the fantasy sports operator of the determination.
- (e) In the event that a fantasy sports operator's reserve, segregated account or escrow fund is not sufficient to cover, at a minimum, the sum of player funds held in player accounts

(Rule 1350-05-.08, continued)

belonging to Tennessee consumers for use in fantasy sports contests plus all prize funds that are owed or may be owed, based on contest participation by Tennessee consumers, until payment is made on the prize, the operator must, within twenty-four (24) hours, notify the Sports Wagering Council of this fact in writing and must indicate the steps the fantasy sports operator has taken to remedy the deficiency.

- (f) The Sports Wagering Council may require that the reserve, segregated account, or qualified escrow fund, be increased to correct any deficiency or for good cause to protect authorized players.

Authority: T.C.A. §§ 4-49-201, 4-49-203, 4-49-205, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.09 ACCOUNT MONITORING TO PREVENT MISUSE.

- (1) Proxy servers. Fantasy sports operators shall not allow fantasy sports players to use proxy servers for the purpose of misrepresenting their identity or location in order to engage in fantasy sports contests.
- (2) Location verification. In order to prevent the unauthorized use of a player's account, a fantasy sports operator offering daily fantasy sports contests must use technologically and commercially reasonable measures to reasonably detect the physical location of a player attempting to access his or her account and to monitor for simultaneous logins to a single account from geographically inconsistent locations. A fantasy sports operator may use a third party to provide these location services.
 - (a) The geolocation service or application must be able to perform as follows:
 - 1. Detect location notwithstanding the use of a proxy server;
 - 2. Detect location when routing through a Virtual Private Network (VPN);
 - 3. Use GPS data when the player seeks access from a mobile device or network and prohibit users from entering contests or depositing funds if GPS is not turned on;
 - 4. Check location each time the player attempts to enter a contest or make a deposit;
 - 5. Utilize a mechanism to alert the fantasy sports operator if an account is being accessed from geographically inconsistent locations. For example, technology that alerts the fantasy sports operator that login locations were identified that would be impossible to travel between in the time reported.
 - (b) The fantasy sports operator should implement procedures to disable account access if the fantasy sports operator receives information that an account is being accessed from a location that indicates that there is a likelihood of unauthorized or improper access.
- (3) Scripts. A fantasy sports operator shall not permit the use of unauthorized scripts that give players an unfair advantage over other players in fantasy sports contests and shall use commercially reasonable efforts to monitor for and prevent the use of such scripts.
 - (a) Authorized scripts shall be programs or scripts that are incorporated as a game feature and shall be clearly and conspicuously published and thereby made available to all players.

(Rule 1350-05-.09, continued)

- (b) A script that is not authorized under section (a) will be deemed to offer an unfair advantage over other players, for reasons including, but not limited to, its potential use to:
 - 1. Facilitate entry of multiple contests with a single line-up;
 - 2. Facilitate changes in many line-ups at one time;
 - 3. Facilitate use of commercial products designed and distributed by third parties to identify advantageous game strategies; or
 - 4. Gather information about the performance of others for the purpose of identifying or entering contests against daily fantasy sports players who are less likely to be successful.
- (c) A fantasy sports operator may prohibit the use of any and all scripts.

Authority: T.C.A. § 4-49-201. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.10 CERTAIN STATE EMPLOYEES PROHIBITED FROM PLAYING.

- (1) In addition to the individuals excluded from participation in fantasy sports contests pursuant to T.C.A. § 4-49-205(a)(14), employees of the Sports Wagering Council's office are excluded from participating in any fantasy sports contest involving a prize over five dollars (\$5.00) offered by any fantasy sports operator.
- (2) This subsection does not prohibit the Sports Wagering Council from utilizing test accounts solely in order to measure or assess the functionality of the fantasy sports platform or the compliance with applicable laws and regulations; provided that these accounts must be closely monitored by the Sports Wagering Council for any unauthorized use.
- (3) This section does not make a fantasy sports operator responsible for identifying Sports Wagering Council employees participating in its contests.

Authority: T.C.A. § 4-49-201. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.11 ANNUAL REPORTING AND AUDITS.

- (1) Annual Reports. No later than the first day of the fifth month following the close of the fantasy sports operator's fiscal year in which the fantasy sports operator was licensed, the fantasy sports operator shall submit a report to the Sports Wagering Council containing the following information and documents pertaining to the prior fiscal year, or the portion of the prior fiscal year in which the fantasy sports operator was licensed:
 - (a) Tennessee consumer account information. The following information shall be submitted electronically (in either a Microsoft Excel spreadsheet or a Microsoft Access database) contained on a removable media device, e.g., a flash drive.
 - 1. The total number of Tennessee consumer accounts, broken down by beginning fantasy sports players and highly experienced fantasy sports players;
 - 2. The number of new accounts established by Tennessee consumers;
 - 3. The number of accounts closed by Tennessee consumers;

(Rule 1350-05-.11 continued)

4. The total amount of entry fees received from Tennessee consumers;
 5. The total amount of prizes awarded to Tennessee consumers;
 6. The number of Tennessee consumers who requested a deposit limit increase;
 7. The number of deposit limit increases granted to Tennessee consumers;
 8. The number of accounts in which a Tennessee consumer was identified as a minor and the action taken as a result;
 9. The number and amount of refunds given to Tennessee consumers;
 10. The number of Tennessee consumers who requested additional limitations on their accounts pursuant to T.C.A. § 4-49-205(a)(11), and the action taken as a result; and
 11. The number of Tennessee consumers who requested that their accounts be permanently closed.
- (b) The total amount of all winnings earned by fantasy sports players on online platforms supported by the fantasy sports operators.
- (2) Audit Reports. No later than the first day of the seventh month following the close of the fantasy sports operator's fiscal year in which the fantasy sports operator was licensed, the fantasy sports operator shall submit a full and complete copy of the audit prepared pursuant to T.C.A. § 4-49-204. This audit shall include two components, a financial audit and a compliance audit as described below.
- (a) Financial audit. The fantasy sports operator shall submit a financial audit, prepared by a certified public accountant consistent with the attestation standards established by the American Institute of Certified Public Accountants, of the fantasy sports operator's financial operations and handling of player accounts and funds pursuant to the Fantasy Sports Act.
- (b) Compliance audit. The fantasy sports operator shall submit a performance audit, prepared by a certified public accountant, testing laboratory, or other professional service provider recognized by the Sports Wagering Council, to verify compliance with the operational aspects of the Fantasy Sports Act, including those set forth in T.C.A. § 4-49-205, and to verify the integrity of the computer operating systems used to operate the fantasy sports contests.
1. The Sports Wagering Council will post the names of entities approved to conduct compliance audits on its website.
 2. A fantasy sports operator can seek recognition of an alternative professional service provider for use in completing the compliance audit by submitting a written request to the Sports Wagering Council. The Sports Wagering Council will review the qualifications and experience of the professional service provider and determine whether to recognize that entity as an approved provider.

Authority: T.C.A. §§ 4-49-201, 4-49-203, 4-49-204, and 4-49-212. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.12 SCHEDULE OF RANGE OF CIVIL PENALTIES FOR VIOLATIONS OF THE FANTASY SPORTS ACT.

- (1) The following violations may result in civil penalties from a minimum of five thousand dollars (\$5,000) to the maximum allowed by law:
 - (a) Failure to use technologically reasonable means to prevent the use of proxy servers.
 - (b) Failure to use commercially reasonable means to verify a player's true identity and/or location.
 - (c) Failure to retain any record required to be retained in accordance with T.C.A. § 4-49-203(c) or these rules.
 - (d) Failure to report any information required to be reported to the Sports Wagering Council pursuant to the Fantasy Sports Act or these rules.
 - (e) Failure to clearly and conspicuously disclose rules regarding fantasy sports contests.
 - (f) Failure to provide information concerning assistance available to problem gamblers, in accordance with T.C.A. § 4-49-205(a)(10).
 - (g) Failure to implement and/or enforce policies related to a player's self-imposed limitations as required by T.C.A. § 4-49-205(a)(11) and (12).
 - (h) Failure to timely submit the annual audit required by T.C.A. § 4-49-204(a)(2).
 - (i) Any other violation not specifically listed herein.
- (2) The following violations may result in civil penalties from a minimum of ten thousand dollars (\$10,000) to the maximum allowed by law:
 - (a) Failure to restrict the number of allowable entries for fantasy sports contests in accordance with T.C.A. § 4-49-205(a)(25).
 - (b) Knowingly allowing the use of unauthorized scripts, failing to monitor fantasy sports contests to detect the use of unauthorized scripts, and/or failing to follow the provisions of T.C.A. § 4-40-205(a)(21)–(23).
 - (c) Violations of any of the requirements set forth in T.C.A. § 4-49-205(a)(18)–(20) relating to required disclosures, player activity, and fantasy sports contests involving beginning and experienced players.
 - (d) Misrepresenting the chances of winning and/or the number of persons winning fantasy sports contests, or failing to comply with the advertising requirements set forth in T.C.A. § 4-49-205(a)(8) and (9).
- (3) The following violations may result in civil penalties from a minimum of fifteen thousand dollars (\$15,000) to the maximum allowed by law:
 - (a) Knowingly allowing the use of auto-draft by players or offering pre-selected teams to players;
 - (b) Failure to limit each player to one (1) account and/or limit player deposits in accordance with T.C.A. § 4-49-203(b)(7) and these rules.

(Rule 1350-05-.12 continued)

- (c) Failure to segregate player funds and/or maintain a player reserve in accordance with T.C.A. § 4-49-205(a)(8) and (26) and these rules.
 - (d) Failure to implement and enforce the player fund protections set forth in T.C.A. § 4-49-205(a)(13).
 - (e) Failure to implement and enforce the minor prevention protections set forth in T.C.A. § 4-49-205(a)(4)–(6).
- (4) The following violations may result in civil penalties from a minimum of twenty thousand dollars (\$20,000) to the maximum allowed by law:
 - (a) Knowingly disclosing proprietary and nonpublic information or failing to monitor access to proprietary and nonpublic information in violation of T.C.A. § 4-49-205(a)(15) and/or (17)(B).
 - (b) Knowingly allowing a prohibited player to participate in a fantasy sports contest in violation of T.C.A. § 4-49-205(a)(14), (16), and/or (17).
- (5) The following violations may result in civil penalties from a minimum of twenty-five thousand dollars (\$25,000):
 - (a) Knowingly submitting false or misleading information, whether oral or written, to the Sports Wagering Council.
 - (b) Directly or indirectly operating or promoting to Tennessee consumers a fantasy sports contest, or promoting a fantasy sports contest from this state to consumers outside of the state, without a license.
 - (c) Knowingly allowing any minor to participate in any fantasy sports contest.
- (6) These civil penalties may be assessed in addition to suspension, refusal to renew, or revocation of a license issued by the Sports Wagering Council. These civil penalties are cumulative and supplementary to any remedies or actions available to the Office of the Attorney General and Reporter under the Fantasy Sports Act or otherwise provided by law. These civil penalties are cumulative and supplementary to any criminal prosecution pursuant to T.C.A. § 39-17-503.
- (7) These civil penalties may be assessed by the Sports Wagering Council for each and every violation of the Fantasy Sports Act. Repeat occurrences of the same violation may result in separate civil penalties for each violation.

Authority: T.C.A. § 4-49-201. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.

1350-05-.13 ADDITIONAL AUTHORIZED FEES.

- (1) The Sports Wagering Council is authorized to charge the following additional fees:
 - (a) Late fee for any required filing.....\$25 per day.
 - (b) Correction of information fee..... \$25.
 - (c) Change of information fee.....\$25.

Authority: T.C.A. § 4-49-201. **Administrative History:** Emergency rules filed June 16, 2023 to become effective July 1, 2023; effective through December 28, 2023.